College and Universities

STARS Number & Budget Unit: 501 EDGE, 511 EDGD, 512 EDGA, 513 EDGB, 514 EDGC **Bill Number & Chapter:** S1162 (Ch.43), H262 (Ch.59), S1187 (Ch.207), S1230 (Ch.325), H395 (Ch.398)

PROGRAM DESCRIPTION: Idaho's four baccalaureate institutions of higher education are the University of Idaho in Moscow, Idaho State University in Pocatello, Boise State University in Boise and Lewis-Clark State College in Lewiston. These institutions provide a wide variety of undergraduate and, with the exception of LCSC, graduate degree programs to meet the personal and professional needs of the citizens of Idaho and the state's workforce. To varying degrees, each campus conducts research, service and outreach programs. Each institution reports to, and this statewide system of higher education is coordinated by, the State Board of Education.

PROGRAM SUMMARY:	FY 2004 Total Appr	FY 2004 Actual	FY 2005 Total Appr	FY 2006 Request	FY 2006 Gov Rec	FY 2006 Approp
BY FUND SOURCE						
General	218,005,300	217,953,500	225,655,900	245,134,200	237,748,300	228,934,100
Dedicated	141,400,700	107,660,700	155,579,200	120,224,700	120,224,700	125,427,300
Total:	359,406,000	325,614,200	381,235,100	365,358,900	357,973,000	354,361,400
Percent Change:		(9.4%)	17.1%	(4.2%)	(6.1%)	(7.0%)
BY EXPENDITURE CLASSIFICATION						
Personnel Costs	0	242,152,400	0	0	0	4,247,900
Operating Expenditures	0	65,333,300	0	0	0	0
Capital Outlay	0	18,054,300	0	0	0	0
Trustee/Benefit	0	74,200	0	0	0	0
Lump Sum	359,406,000	0	381,235,100	365,358,900	357,973,000	350,113,500
Total:	359,406,000	325,614,200	381,235,100	365,358,900	357,973,000	354,361,400
Full-Time Positions (FTP)	3,590.51	3,590.51	3,634.80	3,719.43	3,678.30	3,672.55

DECISION UNIT SUMMARY:	FTP	General	Dedicated	Federal	Total
FY 2005 Original Appropriation	3,631.55	223,366,200	117,928,300	0	341,294,500
Reappropriations	0.00	51,800	37,058,600	0	37,110,400
HB 805: 1% CEC	0.00	1,689,800	592,300	0	2,282,100
1. Occupancy Costs	3.25	548,100	0	0	548,100
2. Endowment Reallocation	0.00	0	0	0	0
FY 2005 Total Appropriation	3,634.80	225,655,900	155,579,200	0	381,235,100
Non-Cognizable Funds and Transfers	27.50	0	3,752,000	0	3,752,000
Budgeted Reversion	0.00	(652,000)	0	0	(652,000)
FY 2005 Estimated Expenditures	3,662.30	225,003,900	159,331,200	0	384,335,100
Removal of One-Time Expenditures	0.00	(1,741,600)	(37,650,900)	0	(39,392,500)
Base Adjustments	0.00	652,000	(1,455,600)	0	(803,600)
FY 2006 Base	3,662.30	223,914,300	120,224,700	0	344,139,000
Benefit Costs	0.00	2,355,500	0	0	2,355,500
Nonstandard Adjustments	10.25	3,619,000	0	0	3,619,000
27th Payroll	0.00	0	4,247,900	0	4,247,900
Endowment Reallocation	0.00	(954,700)	954,700	0	0
FY 2006 Maintenance (MCO)	3,672.55	228,934,100	125,427,300	0	354,361,400
Lump Sum or Other Adjustments	0.00	0	0	0	0
FY 2006 Total Appropriation	3,672.55	228,934,100	125,427,300	0	354,361,400
Change From FY 2005 Original Approp. % Change From FY 2005 Original Approp.	41.00 1.1%	5,567,900 2.5%	7,499,000 6.4%	0	13,066,900 3.8%

SUPPLEMENTALS: S1162 reallocates General Funds and endowment funds to cover endowment shortfalls in certain institutions. The Endowment Fund Investment Board suspended distributions to the Agricultural College and the Charitable Institutions on January 5, 2005. As a result, those institutions will receive only half of the cash transfers anticipated for fiscal year 2005, amounting to \$380,400 for the Agricultural College and \$1,407,450 for the Charitable Institutions for a total impact of \$1,787,850. S1162 reallocates endowment funds and General Fund support to eliminate the impact on those programs.

H262 is a supplemental appropriation for occupancy costs for two new higher education facilities. The bill provides \$378,900 for the new Stephens Performing Arts Center at ISU and \$169,200 for the University of Idaho's share of the space in the UI Water Center. The costs for the ISU Performing Arts Center were calculated on the approximate square footage that will be used for general education purposes only. The Grand Concert Hall and two smaller theatres (which represent about 20% of the total square footage) are not included in the occupancy costs in this bill. The \$169,200 included for the UI Water Center will cover the square footage occupied by the University of Idaho, about 29% of the total square footage in that facility.

APPROPRIATION HIGHLIGHTS: Personnel benefit costs were funded. No inflationary increases were provided. Nonstandard adjustments reflect changes in Attorney General, Controller and Treasurer fees, and risk management rates. Separate legislation funded the one-time 27th Payroll from dedicated and federal funds including the Economic Recovery Fund in place of the General Fund (S1230).

A one-time 1% Change in Employee Compensation (CEC) increase was provided contingent upon a prescribed balance in the General Fund at the end of fiscal year 2005 (H395).

The appropriation also includes \$2,745,800 for a fully funded enrollment workload adjustment, which covers the costs of increased enrollment at each of the institutions and \$825,200 for occupancy costs which covers maintenance, janitorial and utility costs for three facilities. The Stephens Performing Arts Center at ISU received \$378,900 for the general education portion of that facility, which is about 80% of the square footage (the grand concert hall and two smaller theatres are not included in the occupancy costs). The University of Idaho received \$205,800 for the space they use for general education in UI Water Center, which is about 29% of the square footage of that facility. The LCSC Activity Center received \$240,500 for that facility's occupancy costs. Original funding to construct this facility began in phases nine years ago, with the last and largest portion funded in the bonding package in 2003.

Also included is a one-time fund shift to cover the pooled endowment shortfall, which will not affect the overall funds available for higher education. This is a one-time "fix" required in the budget process which affected several agencies. In this case General Funds are reduced (and replaced with available earnings in higher education's endowments) so that General Funds can be used to cover endowment losses in other charitable institution budgets.

LEGISLATIVE INTENT: Section 2 of the bill authorizes spending for certain system-wide programs.

Section 3 addresses funding equity and states: "the Legislature agrees with the State Board of Education that achieving funding equity among Idaho's four year institutions of higher education is an important goal. The Legislature therefore directs the State Board of Education to complete that process within existing and future appropriations to achieve the base instructional equity and the science and technology adjustment that form the basis of funding equity".

Section 4 is a new intent section addressing faculty workload and productivity: "the intent of this section is to develop a profile of our four institutions to identify how many credit hours per faculty member are spent in teaching, service and research. The State Board of Education, in cooperation with the Division of Financial Management and the Legislative Services Office, shall develop a standardized system for reporting meaningful data about faculty member workload and productivity at the state's four four-year institutions of higher education. Such reports shall include the number of faculty by classification, whether tenured, tenure track or adjunct; the number of credit hours taught by faculty member by department, the number of service hours and the number of research hours by faculty member by department".

Section 5 continues the requirement for personnel turnover reports and section 6 provides carryover authority for non-general fund monies.

OTHER LEGISLATION: HB 203 authorized tuition to be charged at institutions of higher education in Idaho, except at the University of Idaho which has a constitutional prohibition on tuition.

FY	2006 APPROPRIATION:	<u>FTP</u>	Pers. Cost	Oper Exp	Cap Out	T/B Pymnts	Lump Sum	<u>Total</u>
(G 0001-00 General	3,672.55	0	0	0	0	228,934,100	228,934,100
OT I	D 0150-01 Economic Recovery	0.00	4,247,900	0	0	0	0	4,247,900
	D 0481-04 Normal School	0.00	0	0	0	0	3,205,600	3,205,600
	D 0481-06 Scientific School	0.00	0	0	0	0	2,848,500	2,848,500
	D 0481-08 University Income	0.00	0	0	0	0	3,465,500	3,465,500
	D 0650-00 Unrestricted Current	0.00	0	0	0	0	35,130,800	35,130,800
	D 0660-00 Restricted Current	0.00	0	0	0	0	76,529,000	76,529,000
	Totals:	3,672.55	4,247,900	0	0	0	350,113,500	354,361,400